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# ATTIC LE/MOUT Lead General Status Report

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April 17, 2002 (V1.3)



By: Frank Borelli

ATTIC LE/MOUT Lead

A handwritten signature in black ink, reading 'Frank A. Borelli, Jr.', is displayed within a light gray rectangular box.

## Background

In March of 2001, Dave Grow, PM-ITTS and leader of the ATTIC team contacted me. At that time, Mr. Grow informed me of the purpose of Army Test & Training Investment Conference (ATTIC) and suggested that there was an opportunity and role for the civilian law enforcement community. Further, there was the general perception that several Army urban operations have similarities to the law enforcement mission. Many of today's military deployments are "Peacekeeping" assignments as opposed to warfare. Law enforcement professionals perform daily "Peacekeeping" operations. It makes sense that they have knowledge and experience that would be of value for the Army. While efforts are on-going to integrate testing and training as efficiently as possible, now is the perfect time to tap into this civilian police resource.

Additionally, upon attending the ATTIC2001 Conference, which focused on Military Operations in Urban Terrain (MOUT), it became obvious that the Army has limited experience in performing certain types of operations in the specified environment, while the civilian law enforcement agencies have an abundance of exactly that type of experience. Where the Army may face challenges in this environment, the police may already have found solutions. Where the Army lacks intelligence such as weapons effects in multi-dwelling or commercial building structures, the police have collected large amounts of data on precisely that. While the police certainly would not have all of the requisite data for the Army to use, an acceptable database, which can be used as a foundation to build upon, is readily available and should be used.

With all of the above information in hand, and a tasking description in hand, a Plan of Action (POA) was developed (Army – Law Enforcement Training & Operations Assimilation / Sharing; V1.1, 12/3/01). Within that POA, three objectives were delineated along with five goal steps and ten detailed operating steps enabling us to reach the goals and secure the objectives. The following is a review of each of those items and where we are now in accomplishing them.

Since the detail steps support the goal steps and the goal steps support the objectives, that is the order in which they will be reviewed.

## **Review of POA Detail Steps**

The POA delineated the detail steps as:

- 4.1** Draft and mail out initial contact letter to Administrative, Training and Operational commanders of the state police agencies in the six target states as specified in item **3.3** above.
- 4.2** Develop ATTIC-LE contact database to correspond with initial contact list
- 4.3** Update ATTIC-LE contact database to reflect responses, interest and support offered.
- 4.3.1** Develop presentation materials (booklet/pamphlet, PowerPoint presentation, etc.) specific to each branch of the police organizations (administrative, training or operations) for delivery upon identification of significant interest.
- 4.4** Analyze responses, after further communications, to determine most appropriate choices for selection to the “working group” (designation and acronym to be developed).
- 4.5** Draft and mail out invitations to selected participants.
- 4.5.1** Draft and mail out requests for cooperation/support to command staff of those specified in item 4.5 above.
- 4.5.2** Identify representatives for Army and Army National Guard to working group as specified in item 4.4 above.
- 4.6** Develop introductory materials (booklet/pamphlet, PPT, etc.) for dissemination to working group as specified in item 4.4 above.
- 4.7** Schedule and Host first work group session (target date for this action NLT 4/15/01)

Let us review each step and our accomplishment of same:

- 4.1: Initial efforts to draft and mail out original contact letters to commanders of administrative, training and operational section of law enforcement agencies proved inefficient. All commands in the police or sheriff's departments answered to the senior administrative official. As a result, after the first round of initial contact letters were mailed out, efforts were streamlined so that only the senior law enforcement official (Chief of Police or Sheriff) was being contacted. That agency head would then roll our contact down his/her Chain of Command appropriately. The initial contact letter was reviewed and approved for use in December, 2001. In stages, via the United States Postal Service and in electronic mail format where feasible, more than three hundred and thirty-five (335) original contact letters have been distributed to date. That three hundred and thirty-five includes every state, county, regional, and municipal police agency which met the size requirement as delineated in the Statement of Work. Additionally, though some of the county sheriff's agencies did not meet the size requirement they were included by necessity of protocol. In some instances where a number of non-qualified agencies could be collectively represented by a single entity, such as a training academy or other organization, then the academy/organization was contacted and is considered as representing those numerous smaller agencies. In this manner we have originally contacted the administrative, training and operational leaders of more than fifteen hundred (1500) police agencies in the specified target area.
- 4.2 Corresponding to the initial contact letter mail out, a database of contact information was developed. As responses began to come in, it became obvious that a number of agencies were either not interested in participating in ATTIC LE/MOUT efforts or were taking extended amounts of time to examine perceived costs vs. benefits.

Taking that into consideration, it was recognized that the database, developed in this manner, would contain contact information for a great many agencies who were not going to be participating in our efforts. Therefore, after the first round of mailings was completed, the database was maintained based on reply instead of original contact. The original contact list is maintained and on file in hard copy (reference list included in final section of this paper). Currently the database includes more than two hundred contacts, but this will be filtered down to less than one hundred (current estimate) after all agencies have responded. Some of the contacted agencies have responded and those responses are uniformly in strong support of, and expressing great interest in, ATTIC LE/MOUT efforts.

- 4.3 Explanation of 4.2 reveals that this step has been incorporated above. This deletes redundant work efforts and streamlines the database maintenance process.
- 4.3.1 A powerpoint presentation and accompanying white paper were produced to adequately express, to interested law enforcement officials, ATTIC's history, the initiative to incorporate law enforcement needs, and our progress to date.
- 4.4 As a result of common responses from interested police agencies, respective levels of interest are being displayed and noted. Many agencies freely support neighboring agencies in their methods of supporting, or participating in, ATTIC LE/MOUT efforts. Currently (4/17/02) forty-four agencies on the original contact list have responded in a positive fashion and two agencies have "spontaneously" joined the ATTIC LE/MOUT initiative. At the time of this writing, ATTIC2002 is being planned for June, 2002 and is to include a workgroup encouraging law enforcement involvement. Respondents to ATTIC2002 invitations may be a good basis for an ATTIC LE/MOUT workgroup composed almost entirely of law enforcement representatives.

- 4.5 See 4.4 above. All agency representatives who have responded and expressed interest will be invited to ATTIC2002.
- 4.5.1 As a result of events unfolding, this is integrated in 4.4 and 4.5 above.
- 4.5.2 During briefs with different commands of the Army, and as a result of contacts made with various Army National Guard members during the course of this project, a productive list of representatives from these organizations is easily created and will continue to evolve between now and the time an invitation list is created for ATTIC2002.
- 4.6 This introductory materials (preread for ATTIC2002) can be the same materials as described in item 4.3.1 above. It is fully developed and available via electronic mail, CD-ROM, or via the ATTIC site on the Internet. That information is easily accessible to law enforcement representatives to review and understand prior to attending ATTIC2002 and participating in the specified workgroup at that time.
- 4.7 In lieu of hosting an independent law enforcement work group session, the detailed law enforcement oriented workgroup at ATTIC2002 has been substituted. This is a much better method of operation as it will allow the law enforcement representatives in attendance to interact with their military counterparts and more efficiently discover/develop common interests, goals and operational standards.

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## **Review Goal Steps**

The POA delineated the Perceived Necessary Goal Steps as:

**3.1 Step 1:** Ascertain which police departments are interested in developing this working relationship, and capable of providing the greatest resources to the Army.

**3.2 Step 2:** Develop a “communications grid” which allows efficient communication of ideas and feedback between the two communities at all levels: command, management and operations, and in both the training and the operational command structures.

**3.3 Step 3:** Hold initial coordination meeting(s) by state in the original target areas of Delaware, Maryland, New Jersey, Pennsylvania, Virginia and West Virginia) to develop a universally agreed upon working group to represent the interests of the states involved. This may be done by phone or email as appropriate.

**3.4 Step 4:** Identify recognized, or specified, representational authority for the Army and the Army National Guard, and other involved agencies (STRICOM, TRADOC, ATIP, etc).

**3.5 Step 5:** Integrate the two working groups identified in Steps 3 & 4 above into a single body which will have the responsibility of analyzing common interests and goals, working toward the end result of making reality the three objectives stated in section 1.0 Objectives.



Goal Step 1 would be accomplished by two things: 1) the original contact, initiated by the ATTIC LE/MOUT lead, via letter or electronic mail and 2) the active response of interested agencies. To date, all original contact letters/emails have been sent. A number of replies have already been received and are being collated for integration into the database. Although additional replies may continue to be received, our greatest growth will now probably come from “spontaneous” contacts resulting from word-of-mouth information passed along and website hits.

Goal Step 2 is going to be accomplished through a mix of communications tools. An electronic mail newsletter, a list server and the use of notification trees which will grow into use as participating agencies are identified and rated by interest and support levels. The list server is already in existence and will continue to grow as more responses are received.

Goal Step 3 is most probably going to be replaced by agency participation in ATTIC2002. There may still be an opportunity for multiple agencies to be represented by a single individual, but this will be the result of their own efforts as they recognize shared potential for their given regions.

Goal Step 4 has already been accomplished. The representatives for various Army commands are those who regularly participate in ATTIC conferences. Further work is being pursued toward the identification of appropriate representatives from the Army National Guard. Once those individuals have been identified they will be added to the list serve and any electronic mail newsletter that might develop.

Goal Step 5 will be accomplished at ATTIC2002. During the workgroup session(s) specifically designed to instigate and enhance law enforcement involvement, those agency representatives will be able to meet and work with their Army / Army National Guard counterparts.

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## **Review of Objectives**

POA delineated the three primary objectives as:

2.1 Objective 1: To develop an efficient communications network between the command structures of the Army, the Army National Guard and the civilian law enforcement authorities, which may be overlaid by, or used in conjunction with, other public safety agencies such as fire departments or emergency management organizations.

2.2 Objective 2: Develop a common understanding, between the two communities, of operational parameters employed by the Army, the Army National Guard and all levels of civilian police units during normal, crisis and emergency operating conditions.

2.3 Objective 3: Integrate, as seamlessly as possible, Military Operations in Urbanized Terrain and related training programs with police training programs, where the training objectives are similar or identical and where training resources can be shared.

The accomplishment of Objective 1 is in development. By using the Internet, electronic mail and list serve technology, all law enforcement agencies who choose to participate in, and actively support, ATTIC efforts will be constantly updated regarding issues and progress. Once this communications “grid” is working efficiently, additional agencies which can benefit from participation will be easily added.

Objectives 2 & 3 will take longer to realize, but strong first steps have already been accomplished. As the law enforcement representatives begin a deeper involvement with ATTIC initiatives through their participation in ATTIC2002, discussions regarding common objectives, shared by the civilian law enforcement community (CLE) and the Army / Army National Guard will make themselves apparent. Those common objectives, whether they are administrative, training or operational in nature, once identified, will be focused on and developed. This process, once begun with the guidance of the ATTIC team, should grow and evolve of its own accord.

Objective 3 delineated six specific types of data necessary for the CLE and Army communities to efficiently develop integrated operating standards. Of the six, ATTIC efforts have already taken steps in procuring civilian data for military use for two (weapons effects, and policy exchange) and identified proper civilian contacts for the remaining four. The four data types not currently being pursued are those which are considered location specific, though general data might prove useful and will be pursued as priorities permit.

On May 8<sup>th</sup> there is a meeting scheduled between two Sheriff's and a National Guard Commander regarding an initiative in Southern Maryland to share training between the local National Guard unit, a Combat Engineering company, and the Sheriffs' Special Operations team members. This concept has been strongly supported by the four potential Sheriffs' agencies involved and has received tacit approval from the National Guard unit Commander. The National Guard Unit Commander has stated that he is willing to support the Sheriffs' agencies by sharing training, but is hindered by State regulations. The May 8<sup>th</sup> meeting is intended to secure a draft letter to the Governor of Maryland requesting a modification of regulations to permit this training interaction.

## **Civilian Law Enforcement Agency Original Contact List by State**

\*Items in **BLUE BOLD** have already responded in a positive manner: (44 responses to original contact letters as of April 17, 2002: two spontaneous contacts).

### **Virginia**

Accomack County Sheriff  
Albemarle County Sheriff  
Alexandria City Police  
Alleghany County Sheriff  
Amelia County Sheriff  
Amherst County Sheriff  
Appomattox County Sheriff  
**Arlington County Police**  
Arlington County Sheriff  
Augusta County Sheriff  
Bath County Sheriff  
Bedford County Sheriff  
Blacksburg City Police  
Bland County Sheriff  
Botetourt County Sheriff  
Bristol City Police  
Brunswick County Sheriff  
Buchanan County Sheriff  
Buckingham County Sheriff  
Campbell County Sheriff  
Caroline County Sheriff  
Carroll County Sheriff  
Charlotte County Sheriff  
**Charlottesville City Police**  
Chesapeake City Police  
Chesterfield County Police  
Chesterfield County Sheriff  
Chincoteague City Police  
Clarke County Sheriff

Craig County Sheriff  
Culpeper City Police  
Culpeper County Sheriff  
Cumberland County Sheriff  
Damascus City Police  
Dickenson County Sheriff  
Dinwiddie County Sheriff  
Elkton City Police  
Essex County Sheriff  
**Fairfax City Police**  
Fairfax County Police  
Fairfax County Sheriff  
**Falls Church City Police**  
Fauquier County Sheriff  
Floyd County Sheriff  
Fluvana County Sheriff  
Franklin County Sheriff  
Frederick County Sheriff  
Fredericksburg City Police  
Front Royal City Police  
Giles County Sheriff  
Gloucester County Sheriff  
Goochland County Sheriff  
Grayson County Sheriff  
Greene County Sheriff  
Greensville County Sheriff  
Halifax City Police  
Halifax County Sheriff  
**Hampton City Police**

**Hanover County Sheriff**

Henrico County Sheriff  
Henry County Sheriff  
Herndon City Police  
Highland County Sheriff  
Isle of Wight County Sheriff  
James City County Police  
King & Queen County Sheriff  
King George County Sheriff  
King William County Sheriff  
Lancaster County Sheriff  
Lee County Sheriff

**Leesburg City Police**

Loudoun County Sheriff  
Louisa County Sheriff  
Lunenburg County Sheriff  
Lynchburg City Police  
Madison County Sheriff  
Manassas City Police  
Manassas Park City Police  
Martinsville City Police  
Mathews County Sheriff  
Mecklenburg County Sheriff  
Metro. Wash. Airports Auth. Police  
Middlesex County Sheriff

**Montgomery County Sheriff**

Nelson County Sheriff  
New Kent County Sheriff

**Newport News City Police**

**New River CJT Academy**

Norfolk International Airport Police  
Norfolk City Police  
Northampton County Sheriff  
Northumberland County Sheriff  
Nottoway County Sheriff  
Occoquan City Police  
Orange City Police  
Orange County Sheriff  
Page County Sheriff  
Patrick County Sheriff  
Pittsylvania County Sheriff  
Portsmouth City Police  
Powhatan County Sheriff  
Prince Edward County Sheriff  
Prince George Police  
Prince George County Sheriff

Prince William County Police  
Prince William County Sheriff  
Pulaski County Sheriff  
Quantico City Police  
Rappahannock County Sheriff

**Richmond City Police**

Richmond City Sheriff  
Richmond County Sheriff  
Roanoke City Police  
Roanoke County Sheriff  
Roanoke County Police  
Rockbridge County Sheriff  
Rockingham County Sheriff  
Rocky Mount City Police  
Russell County Sheriff  
Salem City Police  
Scott County Sheriff  
Shenandoah County Sheriff  
Smyth County Sheriff  
Southampton County Sheriff

**Southwest L.E. Academy**

Spotsylvania County Sheriff  
Stafford County Sheriff  
Suffolk City Police  
Surry County Sheriff  
Sussex County Sheriff  
Tazewell County Sheriff  
Vienna City Police

**Virginia Beach City Police**

**Virginia DCJS**

**Virginia State Police**

Warren County Sheriff  
Warrenton City Police  
Washington County Sheriff

**Waynesboro City Police**

Westmoreland county Sheriff  
Williamsburg City Police  
Winchester City Police  
Wise County Sheriff

**Wythe County Sheriff**

York County Sheriff

## West Virginia

Barbour County Sheriff  
Berkeley County Sheriff  
Boone County Sheriff  
Braxton County Sheriff  
Brooke County Sheriff  
Cabell County Sheriff  
Calhoun County Sheriff  
Charleston City Police  
Clay County Sheriff  
Doddridge County Sheriff  
Gilmer County Sheriff  
Grant County Sheriff  
Greenbrier County Sheriff  
Hampshire County Sheriff  
Hancock County Sheriff  
Hardy County Sheriff  
Harrison County Sheriff  
Jackson County Sheriff  
Jefferson County Sheriff  
Kanawha County Sheriff  
Lewis County Sheriff  
Lincoln County Sheriff  
Logan County Sheriff  
Marion County Sheriff  
**Marshall County Sheriff**  
Mason County Sheriff  
**Mercer County Sheriff**  
Mineral County Sheriff  
Mingo County Sheriff  
Monongalia County Sheriff  
Monroe County Sheriff  
Morgan County Sheriff  
**NCLETTTC**  
Nicholas County Sheriff  
**Ohio County Sheriff**  
**OLETC**  
Pendleton County Sheriff  
Pleasants County Sheriff  
Pocahontas County Sheriff  
Preston County Sheriff  
Putnam County Sheriff  
Raleigh County Sheriff  
Randolph County Sheriff  
Ritchie County Sheriff

Roane County Sheriff  
Summers County Sheriff  
Taylor county Sheriff  
Tyler County Sheriff  
Upshur County Sheriff  
Wayne County Sheriff  
Webster County Sheriff  
**West Virginia State Police**  
Wetzel County Sheriff  
Wirt County Sheriff  
Wood County Sheriff  
Wyoming County Sheriff

## Pennsylvania

Abington Township Police  
Allegheny County Police  
Allegheny County Sheriff  
Allentown City Police  
Altoona City Police  
Bensalem Township Police  
Bethlehem City Police  
Braddock Boro Police  
Bristol Township Police  
Carbondale City Police  
Cheltenham Township Police  
Chester City Police  
Darby Boro Police  
Dunmore Boro Police  
Easton City Police  
Erie City Police  
Falls Township Police  
Hanover Township Police  
Harrisburg Police  
Haverford Township Police  
Hazleton Police  
Horsham Township Police  
**Johnstown City Police**  
**Lancaster County Police**  
Lebanon City Police  
Lower Merion Township Police  
Lower Paxton Township Police  
Manheim Township Police  
McKeesport City Police  
Middleton Township Police  
Millcreek Township Police  
Monroeville Police  
Mt. Lebanon Township Police  
Municipal Officers Education & Training  
New Caste City Police  
Norristown Boro Police  
Northampton Township Police  
Northern York Regional Police  
Penn Hills Township Police  
Penn State Police  
**Pennsylvania State Police**  
**Philadelphia City Police**  
**Pittsburgh City Police**  
Plymouth Township Police

Radnor Township Police  
Reading City Police  
Scranton City Police  
State College Boro Police  
Stroud Area Regional Police  
Temple Campus Police  
Tredyffrin Township Police  
U. of Pennsylvania Police  
U. of Pittsburgh Police  
Upper Darby Township Police  
Upper Dublin Township Police  
Upper Merion Township Police  
Upper Moreland Township Police  
Warminster Township Police  
West Chester Boro Police  
Whitehall Township Police  
Wilkes Barre City Police  
Williamsport City Police  
**York City Police**

## Maryland

Aberdeen Police  
Allegany County Sheriff  
Annapolis Police  
Anne Arundel County Police  
Anne Arundel County Sheriff  
**Baltimore City Police**  
Baltimore City Sheriff  
Baltimore County Police  
Baltimore County Sheriff  
**Calvert County Sheriff**  
Cambridge City Police  
Caroline County Sheriff  
**Carroll County Sheriff**  
**Cecil County Sheriff**  
**Charles County Sheriff**  
Chesapeake City Police  
Cumberland City Police  
Denton City Police  
**Dorchester County Sheriff**  
Easton City Police  
Elkton City Police  
**Frederick City Police**  
**Frederick County Sheriff**  
Frostburg City Police  
Gaithersburg City Police  
Garrett County Sheriff  
Greenbelt City Police  
**Hagerstown City Police**  
Harford County Sheriff  
Howard County Police  
Howard County Sheriff  
Hyattsville City Police  
Kent County Sheriff  
Laurel City Police  
Maryland Natural Resources Police  
**Maryland State Police**  
MNCPPC-Montgomery County Police  
MNCPPC-PG County Police  
**MD Police Training Commission**  
Montgomery County Police  
Montgomery County Sheriff  
Ocean City Police  
Pocomoke City Police  
Prince George's County Police

## **Prince George's County Sheriff**

Queen Anne's County Sheriff  
Rockville City Police  
Salisbury City Police  
Somerset County Sheriff  
**St. Mary's County Sheriff**  
Takoma Park Police  
Talbot County Sheriff  
Wicomico County Sheriff  
Worcester County Sheriff



## New Jersey

### **Atlantic City Police**

Burlington Township Police

Hamilton Township Police

Long Hill Township Police

Mahwah Police

Monmouth County Sheriff

Morris County Sheriff

### **New Jersey State Police**

Ridgewood Police

West Orange Police

Woodbridge Township Police

## Delaware

Delaware River & Bay Auth. Police

Delaware State Police

Dover Police

New Castle County Police

Newark Police

Wilmington Police

## Washington DC

Metro. Transit Police

Metro Airports Auth. Police

Washington Metropolitan Police

## Spontaneous Agency Interest

**Winston-Salem (NC) Police**

**Warren County (OH) Sheriff**